

Anderson County Board of Commissioners  
**OPERATIONS COMMITTEE**  
**MINUTES**  
**September 8, 2025**  
**6:00 PM Room 312**

**Members Present:** Tim Isbel, Tracy Wandell, Joshua Anderson, Ebony Capshaw, Michael Foster, Stephen Verran and Robert McKamey.

**Members Absent:** Phil Yager

**Call to Order:** Chairman Isbel called the meeting to order.

Commissioner Vowell said the prayer.

Chairman Wandell led the Pledge of Allegiance

Commissioner Wandell made a motion to approve the agenda as amended. Motion passed.  
Commissioner Wandell requested to move TN Waste to Jobs up to #6 Intergovernmental.  
County Clerk moved to next month.  
Add Oak Ridge General Sessions Court to Intergovernmental.

Appearance of Citizens

Todd Waterman

Robin Graham

**Election of Chairman and Vice-Chairman**

Commissioner Wandell nominated Isbel for Chairman. Second by Commissioner McKamey.  
Motion passed.

Commissioner McKamey nominated Tracy Wandell for Vice-Chairman. Second by Commissioner Foster. Motion passed.

**Intergovernmental**

Tennessee Waste to Jobs - Presentation by Gary Cohen, needs support for recycling materials.  
Commissioner Wandell made a motion to send to Solid Waste Board for further evaluation and come back to this Committee in 30 days. Second by Commissioner Capshaw. Motion passed.

New River Water Line – Commissioner Wandell made a motion that ACWA pursue the TDEC AML Program Fee Grant and an IIJA AML Grant to finish the water lines up to Fork Mountain Church. Second by Commissioner Anderson. Motion passed unanimously to forward to full commission for approval.

Commissioner Allen requested that the Operations Committee consider having a public forum for citizens input on how to use the clean-up property.

Commissioner Wandell made a motion to get a copy of the resolution about the 294+ acres that was done previously and bring back to this committee next meeting. Second by Commissioner Capshaw. Motion passed.

Oak Ridge General Sessions Court – Commissioner Wandell made a motion for the Law Director to respond to Mayor Gooch and City Council with \$50,000 a year thru 2030 with a one time payment of \$50,000 for improvements. Second by Commissioner Capshaw. Motion passed to

forward to full commission for approval.

**Mayor**

No Report

**Law Director**

Commissioner Foster made a motion to refer the modified Fireworks Private Act of 2021 to October Operations meeting. Second by Commissioner Wandell. Motion passed.

Restructure Audit Committee – Resolution 25-08-1228

No Action Taken.

**Tele-Health for Animals** – Commissioner Foster made a motion to defer to next month's Operations meeting under Intergovernmental. Second by Commissioner Wandell. Motion passed.

**Traffic Signal/Study at Sinking Springs & Hwy. 61 Intersection** – Commissioner Wandell made a motion to send to the Road Committee. Second by Commissioner Capshaw. Motion passed.

**Citizens for Animal Advocacy in Anderson County (CAAAC)**

Commissioner Anderson made a motion to approve what was presented last month. Second by Commissioner Capshaw. Motion passed.

Commissioner Anderson amended the motion to accept changes Commissioner Foster suggested. Second by Commissioner Capshaw. Motion passed.

Commissioner Foster made a motion to defer for 30 days to allow changes to be made and the Law Director review. Second by Commissioner Wandell. Motion passed.

**Clean Water Update for Rosedale Community**

Discussed previously.

**Anderson County Government 2026 Holiday Schedule** – Commissioner Foster made a motion to approve the schedule. Second by Commissioner Wandell. Motion passed to forward to full commission for approval.

**ACWA Minutes**

No Report.

**Strategic Planning Update**

Next meeting will tentatively be November 7<sup>th</sup> or 14<sup>th</sup>.

**Unfinished Business**

EPA Fact Sheet – Information only.

Traffic on Carroll Hollow Road and Hwy 116. – No Action Taken.

**New Business**

None.

**With No Further Business- Meeting Adjourned**

## Annette Prewitt

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**From:** Commissioner Tracy Wandell  
**Sent:** Tuesday, September 2, 2025 9:36 PM  
**To:** Trevor Martin; Annette Prewitt  
**Cc:** Jeff Elrod; Terry Frank; Rick Scarbrough; isbelt@ymail.com; Commissioner Shane Vowell; Commissioner Sabra Beauchamp; James Brooks; Boshears, Cindy; Bryan Epperson; Roxanne Reiley  
**Subject:** Re: External: RE: New River Waterline - 2010 & 2012 information

Trevor and Jeff, <sup>ALWA</sup>

We would like to invite you both to our Operations committee meeting scheduled for next Monday at 6:00 pm.

This would provide an opportunity to ask questions and learn more about potential solutions. We would love to hear more about the grants Trevor.

Please confirm if you can attend the meeting. Thank you.

Respectfully,

Tracy

?

Tracy Wandell

Anderson County Commissioner

District 1

865-388-0921 cell

twandell@andersoncountyttn.gov

On Sep 2, 2025 5:09 PM, Trevor Martin <Trevor.Martin@tn.gov> wrote:

**CAUTION:** This email originated from outside the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Good afternoon, all –

- The TDEC AML Program currently receives two annual federal grants from OSM: an **AML Fee Grant** (\$2.8 million) and an **IJA AML Grant** (\$8.5 million). Both grants can be used to fund eligible water supply projects to serve areas where domestic water supplies have been impacted by abandoned pre-law coal mining. The AML Fee Grant is limited to spending ~\$550,000 on water supply projects. There is no water supply restriction on the IJA AML Grant. We are currently working on preparing our application for the next IJA AML Grant.
- The 2012 New River Waterline extension was undertaken through a contract with Anderson County. The contract planned for ACWA to install 33,900 linear feet of waterline. ACWA was to perform the construction in-house @ \$9.00/linear foot. After constructing 4,700 linear feet of waterline along Bill Patterson Lane during the first 12 months of the contract, ACWA determined that due to a lack of resources and other commitments for the utility, the remaining 29,200 linear feet of waterline could not be completed before the grant ended on December 31, 2013. Anderson County decided to complete the remainder of the project through a competitive bid process. The lowest and best bid was from K Carrender @ \$15.86/linear foot, leading to a reduction in project scope and limiting the remaining construction to an additional 16,570 linear feet of waterline (12,630 feet short of the original proposed length).

I hope this information is helpful and answers some questions.

Have a good evening,  
Trevor

*Our Address Has Changed!*



**Trevor Martin** | AML Program Manager  
Division of Mineral & Geologic Resources  
Land Reclamation Section  
3711 Middlebrook Pike, **Suite 101**  
Knoxville, TN 37921  
865-207-8995

[trevor.martin@tn.gov](mailto:trevor.martin@tn.gov)

[tn.gov/environment/mineral-geologic/amlp.html](http://tn.gov/environment/mineral-geologic/amlp.html)

We value your feedback! Please complete our [customer satisfaction survey](#).

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**From:** Commissioner Tracy Wandell <twandell@andersoncountyttn.gov>

**Sent:** Tuesday, September 2, 2025 3:17 PM

**To:** Trevor Martin <Trevor.Martin@tn.gov>; Jeff Elrod <jelrod@acwatn.org>; Terry Frank <tfrank@andersoncountyttn.gov>

**Cc:** Rick Scarbrough <rep.rick.scarbrough@capitol.tn.gov>; isbelt@ymail.com; Commissioner Shane Vowell <svowell@andersoncountyttn.gov>; Commissioner Sabra Beauchamp <sbeauchamp@andersoncountyttn.gov>; James Brooks <jbrooks@andersoncountyttn.gov>; Boshears, Cindy <cindy.boshears@mail.house.gov>

**Subject:** [EXTERNAL] New River Waterline - 2010 & 2012 information

Trevor and Jeff,

It was a pleasure to join the Teams call on 8/25/2025 and discuss the previous 2010 and 2012 New River water line extensions. The maps provided by the state show the original funding was to take the waterline past Fork Mountain Baptist Church on New River Highway. The map ACWA provided, and the aerial map the state located show the water line ending (EOL) at 7789 New River Highway. Not sure why the waterline ended there but it did.



Robert Campbell and Associates completed the engineering. It looks like a construction company called K. Carrender Construction was the contractor working on this project. I have attached the maps and 2010 and 2012 grant information from our County records. It appears the state was working with the OSM to get these lines installed.

During our Teams meeting it was noted the ACWA has concerns with the regulatory challenges for chlorine, terrain and potential issues with current pumps. The current water loss for ACWA was estimated to be 32%. It was also mentioned by Jeff Elrod ACWA General Manager, that there are some current issues with the waterlines that were previously installed in 2010 and 2012. Jeff also said the ACWA Board would have to approve the idea of moving forward before anything could be done.

Trevor Martin TDEC AML Program Manager, did have several potential suggestions. He did mention the potential idea of combining the 2010 and 2012 lines with the new waterline project to Fork Mountain Baptist Church. This would allow for repair or replacement of the problem areas that exist currently while providing the new water line service to Fork Mountain Baptist Church area. Trevor suggested if ACWA Board would approve exploring further this would provide an option to get an engineering study completed that would allow for projected cost.

TDEC / AML would need the ACWA to be a partner in addressing these issues. It appears that AML could fund the project and also apply for some additional funds through other grant opportunities. Trevor had several different ideas and suggestions. I also think Congressman Fleischmann would issue a letter of support from his office according to his Oak Ridge office Field Representative Cindi Boshears.

I just wanted each of you to have all of the information in one email so we can hopefully move forward. I respectfully request that the ACWA please take up the issue at the next scheduled Board meeting which I believe will be on 9/16/2025. Trevor if you could provide Jeff any information on all potential accessible grants that could be used in this effort please forward.

Jeff, if you have any additional questions or concerns, please let us know. Thank you all and prayers we can get fresh water to the end.

Respectfully,

Tracy



**Tracy Wandell**  
**Anderson County Commissioner**  
District 1  
865-388-0921 cell  
[twandell@andersoncountyttn.gov](mailto:twandell@andersoncountyttn.gov)

## Annette Prewitt

---

**From:** Trevor Martin <Trevor.Martin@tn.gov>  
**Sent:** Wednesday, September 3, 2025 8:47 AM  
**To:** Commissioner Tracy Wandell; Annette Prewitt  
**Cc:** Jeff Elrod; Terry Frank; Rick Scarbrough; isbelt@ymail.com; Commissioner Shane Vowell; Commissioner Sabra Beauchamp; James Brooks; Boshears, Cindy; Bryan Epperson; Roxanne Reiley  
**Subject:** External: RE: External: RE: New River Waterline - 2010 & 2012 information

**CAUTION:** This email originated from outside the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Good morning, everyone. I will be out of the office September 8 – 12 and will not be able to attend the meeting.

Thank you for the invitation,  
Trevor

*Our Address Has Changed!*



**Trevor Martin** | AML Program Manager  
Division of Mineral & Geologic Resources  
Land Reclamation Section  
3711 Middlebrook Pike, **Suite 101**  
Knoxville, TN 37921  
865-207-8995  
[trevor.martin@tn.gov](mailto:trevor.martin@tn.gov)  
[tn.gov/environment/mineral-geologic/amlp.html](https://tn.gov/environment/mineral-geologic/amlp.html)

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**Cc:** Jeff Elrod <jelrod@acwatn.org>; Terry Frank <tfrank@andersoncountyttn.gov>; Rick Scarbrough <rep.rick.scarbrough@capitol.tn.gov>; isbelt@ymail.com; Commissioner Shane Vowell <svowell@andersoncountyttn.gov>; Commissioner Sabra Beauchamp <sbeauchamp@andersoncountyttn.gov>; James Brooks <jbrooks@andersoncountyttn.gov>; Boshears, Cindy <cindy.boshears@mail.house.gov>; Bryan Epperson <Bryan.Epperson@tn.gov>; Roxanne Reiley <Roxanne.Reiley@tn.gov>  
**Subject:** [EXTERNAL] Re: External: RE: New River Waterline - 2010 & 2012 information

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**OFFICE OF THE COUNTY LAW DIRECTOR  
ANDERSON COUNTY, TENNESSEE**

101 South Main Street, Suite 310  
CLINTON, TENNESSEE 37716

TELEPHONE: (865) 457-6290  
FACSIMILE: (865) 457-3775

**MEMORANDUM**

**TO:** Ms. Annette Prewitt  
**CC:** Operations Committee  
**FROM:** Law Director's Office  
**DATE:** September 3, 2025  
**RE:** Law Director's Report –September 8, 2025 – Operations

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**Please add the following to the Operations Committee Agenda under the Law Director's Report.**

**A. Contract Approvals:**

1. ACSO SRO MOU – Renewal
2. Animals First Management Software
3. Auctioneer Services
4. Brownfield Site Investigations Grant
5. Cherokee Health – Schools
6. Claxton Dietetic Solutions
7. Foundation House – Opioid Fund
8. GCE Senior Center Entry Renovation
9. i3 Verticals – Clerks Office
10. Johnson Controls
11. Lexis Nexis Virtual Crime Center –ACSO
12. Nationwide MOU – Mayor's Office
13. Tourism Marketing Grant
14. Trident Care – Detention Facility

**B. Anderson County Zoning Violations:**

Closed:

1. 239 Greendale Lane
2. 272 Clear Branch Road
3. 1290 E. Wolfe Valley Road



4. 1019 Briceville Highway
5. 1080 New Clear Branch Road
6. 292 Lambdin Road
7. 149 Black Oak Road
8. 301 Old Lake City Highway
9. 359 Old Lake City Highway

**Motion for Default Judgment:**

1. 438 Old Fratersville Hollow Lane- Filed June 26, 2025. Granted on July 28, 2025.  
Defendant has 30 days to get the property into compliance. Will be moving forward with an Order for Contempt proceedings.

**Motion for Trial Date:**

1. 774 Hillvale Road- Will be scheduling for a trial date.

**Contempt:**

1. 1824 Lake City Highway- Hearing on August 8, 2025. Contempt granted. Allows us to put a lien on the property, if the property is not compliant after 30 days from date of hearing.

**Liens:**

1. 222 Old Tacora Hills Road- daily fine of \$100 beginning May 24, 2024.
2. 230 Haney Hollow Road- daily fine of \$100 beginning August 26, 2024.
3. 177 Scott Brogan Lane- daily fine of \$50 beginning December 9, 2024.

**Pending Quotes for Cleanup:**

1. 230 Haney Hollow Road- no quote, Zoning office advises that clean-up is cost prohibitive.
2. 222 Old Tacora Hills Road- no quote, Zoning office advises that clean-up is cost prohibitive.
3. 177 Scott Brogan Lane- emailed zoning about getting a quote.

**C. Bankruptcies:**

1. Ezell- Notice of Chapter 7
2. Berry- Notice of Chapter 13
3. Genesis Healthcare- Final Order Authorizing Debtors to Pay
4. Genesis Healthcare- Noticed of Continued Final Hearing. Hearing is on 8/21/25.
5. Roy- Order of Discharge
6. Snellings- Motion to Dismiss Chapter 13
7. Cox- Notice of Chapter 13
8. Burt- Notice of Chapter 13 Plan. Filed a claim on behalf of county.

**D. Other:**

1. Open Records Request- Completed and Closed
2. CSX Lawsuit – OSAP investigation reveals claim is without merit
3. Fireworks Private Act
4. Senior Center Copyright Claim
5. Resolution Reducing Size of Non-Profit Committee Members *audit*
6. Proposed Resolution changing the size and composition of Finance Committee (Draft attached).

**F. Litigation Updates:**

1. Pro-Vision- Interrogatories and Requests for Production have been served on the Plaintiff and we are preparing discovery requests.
2. Rick Schubert v. Terry Frank- Motion to Dismiss heard on August 18, 2025. Chancellor Forrester did not rule on our Motion to Dismiss. He directed the Plaintiffs to make their request in the delinquent taxpayer case instead. We have to await the ruling in that case.
3. Zayo v. AC Commission, ACS, & AC Purchasing- attended June 18, 2025, hearing in which Writ of Supersedeas was set aside. Filed Motion to Strike allegations in Plaintiff's Complaint on 7/2/25. Answer filed on behalf of Anderson County defendants on 7/25/25. Scheduling Order was entered as follows:
  - 8/27/25, deadline for Plaintiff's Brief;
    - o Petitioner filed their Brief on 8/27/25. Requested oral arguments.
  - 9/15/25, deadline for Defendants' Response to Plaintiff's Brief;
  - 9/22/25, Pre-Trial Conference;
  - 9/23/25, deadline for Plaintiff's Reply Brief;
  - 10/2/25, hearing on Plaintiff's Writ of Certiorari in Chancery at 1:00 p.m. I encourage Commission members to attend.
4. Samuel Marra v. ACSO et. al- Summary Judgment was granted in favor of ACSO. Plaintiff's attorney elected not to appeal. Awaiting Order of Dismissal.
5. Dylan Dotson v. AC- Summary Judgment was granted in favor of AC. Defendant had until 8/13/25 to seek reconsideration or appeal. Dotson did neither. Attorney Brian Bibb will monitor file for 30 more days out of an abundance of caution.
6. Shane Dietlin v. Kirk, et al.– Insurance company has assigned defense of this action to Knoxville attorney, Alix Michel. We will continue to monitor status.
7. Nathan Partin v. ACSO, et al. – Complaint filed in U.S. District Court on 7/1/25, forwarded to insurance claims representative. Insurance defense counsel is Reid Spaulding. We will continue to monitor status. An Answer was filed on behalf of our defendants. Trial date has been set for 3/2/27.

8. Michael Harber et.al. v. A.C. and the Estate of Jay Yeager. I spoke with attorney Ron Attanasio last week. He will prepare and file an Answer on behalf of Mr. Yeager's Estate within the next 30 days.
9. National Opioid Settlements. Anderson County must decide whether or not to participate by October 8, 2025. Mayor Frank has signed the agreement to participate which commission approved on 8/18/25.

RESOLUTION NO. 25-08-1228

A RESOLUTION TO MODIFY THE SIZE AND COMPOSITION OF THE  
ANDERSON COUNTY AUDIT COMMITTEE

**WHEREAS**, the Anderson County Audit Committee was established on January 16, 2016 by the Anderson County Board of Commissioners pursuant to Resolution number 16-01-569;

**WHEREAS**, Section two (2) of the Resolution establish the size and composition of the Committee as follows:

**“SECTION 2.** The Audit Committee will consist of seven (7) members, to be comprised of members of the County Commission, citizens of Anderson County, or a combination of both, as determined by the Audit Committee. To insure the committee’s independence and effectiveness, no Audit Committee member will be an elected official (with the exception of elected County Commissioners), employee, spouse of an official/employee, or person that comingles assets with an official/employee of Anderson County. While committee members need not be accountants, they should possess sufficient knowledge and experience in finance, business, and accounting to discharge the committee’s duties. The members of the Audit Committee shall be appointed by the County Commission to staggered four (4) year terms. To establish staggered terms, the initial members of the committee shall be appointed so that four (4) of the members serve three (3) year terms and three (3) members serve one (1) year terms. Thereafter all members shall be appointed to serve four (4) year terms as appointed by the Anderson County Commission at its September meeting.”;

**WHEREAS**, size of the Audit Committee is set at seven (7) members;

**WHEREAS**, the Board of Commissioners find it to be in the best interest of Anderson County to increase the size of the Audit Committee to eight (8) members effective September 1, 2025;

**WHEREAS**, the Board of Commissioners also find it to be in the in the best interest of Anderson County to designate the eight (8) members of the Anderson County Budget Committee to be the representatives of the Anderson County Commission to serve as members of the Audit Committee effective September 1, 2025;

**WHEREAS**, the language in Section 2 set out above should be deleted and replaced with the following:

**SECTION 2.** The Audit Committee will consist of eight (8) members, to be comprised of the eight (8) members of the Anderson County Budget Committee and their successors which will change from time to time.



**NOW THEREFORE, BE IT RESOLVED** by the Anderson County Board of Commissioners meeting in regular session the 18<sup>th</sup> day of August 2025 hereby amend Section 2 of Resolution no. 16-01-569, which established the Anderson County Audit Committee by deleting the existing Section 2 in its entirety.

**BE IT FURTHER RESOLVED** that deleted provisions shall be replaced with the following language which shall be substituted in lieu thereof the following:

**SECTION 2.** The Audit Committee will consist of eight (8) members, to be comprised of the eight (8) members of the Anderson County Budget Committee which will change from time to time.

**BE IT FURTHER RESOLVED** that this Resolution shall take effect September 1, 2025 the public welfare requiring it.

signatures

**Anderson County**  
**Board of Commissioners**  
**RESOLUTION NO. 16-01-569**

**RESOLUTION TO ESTABLISH AN AUDIT COMMITTEE**

**WHEREAS**, *Tennessee Code Annotated (T.C.A.)* Section 9-3-405, encourages county governments to establish an independent Audit Committee, and provides that the Tennessee Comptroller of the Treasury (Comptroller) may require an Audit Committee in counties that (1) are in noncompliance with the accounting and financial reporting standards required by the Governmental Accounting Standards Board or have recurring findings from the annual audit for three or more consecutive years that are determined by the Comptroller's office to be a material weakness in internal control or material noncompliance with government auditing standards; and

**WHEREAS**, the Comptroller and the Government Finance Officers Association of the United States and Canada recommends that all county governments establish an Audit Committee as a best practice and to assist the County Commission in the oversight of the public funds and financial reporting process; and

**WHEREAS**, the Anderson County Commission realizes the need, especially in today's current environment of fewer available resources, for increased transparency and accountability of public funds, and that the County Commission is ultimately responsible for ensuring that management is meeting its internal control and financial reporting responsibilities; and

**WHEREAS**, the County Commission finds it to be in the best interests of Anderson County to establish an Audit Committee;

**NOW THEREFORE, BE IT RESOLVED** by the County Commission of Anderson County, meeting this 19th day of January, 2016, that:

**SECTION 1.** Pursuant to the provisions of T.C.A. § 9-3-405, the County Commission of Anderson County does hereby establish an Audit Committee to provide independent review and oversight of the county's financial reporting processes and the county's internal controls, a review of the external auditor's report and follow-up on management's corrective action, and compliance with laws, regulations, and ethics.

**SECTION 2.** The Audit Committee will consist of seven (7) members, to be comprised of members of the County Commission, citizens of Anderson County, or a combination of both, as determined by the Audit Committee. To insure the committee's independence and effectiveness, no Audit Committee member will be an elected official (with the exception of elected County Commissioners), employee, spouse of an official/employee, or person that commingles assets with an official/employee of

Anderson County. While committee members need not be accountants, they should possess sufficient knowledge and experience in finance, business, and accounting to discharge the committee's duties. The members of the Audit Committee shall be appointed by the County Commission to staggered four (4) year terms. To establish staggered terms, the initial members of the committee shall be appointed so that four (4) of the members serve three (3) year terms and three (3) members serve one (1) year terms. Thereafter all members shall be appointed to serve four (4) year terms as appointed by the Anderson County Commission at its September meeting.

**SECTION 3.** Meetings of the Audit Committee shall be held in accordance with the provisions of T.C.A. § 9-3-405. Meetings shall be subject to the open meetings provisions of T.C.A. Title 8, Chapter 44, except that upon a majority vote of those members in attendance for the public portion of a meeting, the Audit Committee may hold confidential, nonpublic executive sessions to discuss the following items as authorized in T.C.A. § 9-3-405:

- (1) Items deemed not subject to public inspection under T.C.A. §§ 10-7-503 and 10-7-504, and all other matters designated as confidential or privileged;
- (2) Current or pending litigation and pending legal controversies;
- (3) Pending or ongoing audits or audit related investigations;
- (4) Information protected by federal law; and
- (5) Matters involving the reporting of illegal, improper, wasteful, or fraudulent activity under T.C.A. § 9-3-406, where the informant has requested anonymity.

The Audit Committee will follow Roberts Rules of Order. Each year at its first meeting, the committee will elect a chairman, vice-chairman, and secretary. Meeting agendas will be prepared by the chairman and provided in advance to members along with appropriate briefing materials. Minutes of the Audit Committee meetings will be filed in the Office of the County Clerk.

**SECTION 4.** The committee shall have access to the services of a financial expert, either through a committee member or an outside party engaged by the committee for this purpose. Such financial expert should, through both education and experience, and in a manner specifically relevant to the county government sector, possess (1) an understanding of generally accepted accounting principles and financial statements; (2) experience in preparing or auditing financial statements of comparable entities; (3) experience in applying such principles in connection with the accounting for estimates, accruals, and reserves; (4) experience with internal accounting controls; and (5) an understanding of Audit Committee functions.

**SECTION 5. The duties and responsibilities of the Audit Committee are:**

(a) To participate in the entrance conference of the annual audit in order to discuss planning and areas of potential concern and to meet with the external auditor prior to commencement of the annual audit. To carefully review, upon completion of the county's annual audit, all audit findings in audit report and consult with the external auditors regarding any irregularities and deficiencies disclosed in the annual audit. The Audit Committee is empowered to meet with management to discuss audit findings and/or disagreements with the external auditors. The committee should satisfy itself that appropriate and timely corrective action has been taken by management to remedy any identified weaknesses. The committee should determine what corrective action, if any, should be recommended to the County Commission.

(b) To consider the effectiveness of the internal control system, including information technology security and control, review the effectiveness of the system for monitoring compliance with laws and regulations, and review the process for communicating the county's ethics policies to county personnel and monitoring compliance therewith.

(c) To establish a process by which employees, taxpayers, or other citizens may confidentially report suspected illegal, improper, wasteful or fraudulent activity under provisions of T.C.A. § 9-3-406.

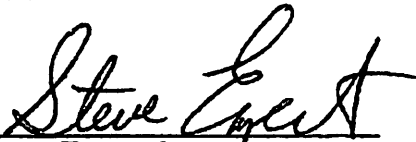
(d) To annually present a written committee report detailing how it discharged its duties and any committee recommendations to the full County Commission.

**SECTION 6. The Audit Committee will be adequately funded to carry out the duties and responsibilities as set out in this Resolution and under applicable law.**

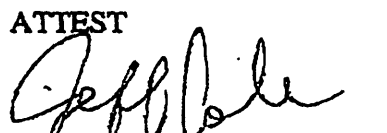
**SECTION 7. This resolution creating the duties and responsibilities of the Audit Committee has been submitted to the Comptroller prior to approval by this legislative body, and this resolution conforms with the report issued by the Comptroller.**

Adopted this 19th day of January, 2016.

APPROVED:

  
Steve Emert, Chairman

  
Terry Frank, County Mayor

ATTEST  
  
Jeff Cole, County Clerk





**ANDERSON COUNTY  
REGULAR SESSION  
COMMISSION MINUTES  
JANUARY 19, 2016**

## Annette Prewitt

---

**From:** Commissioner Tracy Wandell  
**Sent:** Tuesday, August 26, 2025 12:34 PM  
**To:** isbelt@ymail.com; Annette Prewitt  
**Cc:** Gary Cohen  
**Subject:** Fw: External: Tennessee Waste To Jobs -Solid Waste Costs – Data-Driven Opportunity for Savings  
**Attachments:** Anderson County.pdf

Dear Chairman Isbel,

I respectfully request to add the following item to the Operations agenda on September 8th. Please add Gary Cohen to the agenda to have some time to speak to our committee and explore any potential follow-up discussions.

- Tennessee Waste To Jobs - Gary Cohen

Thank you.

Respectfully,

Tracy



**Tracy Wandell**  
**Anderson County Commissioner**  
District 1  
865-388-0921 cell  
[twandell@andersoncountyttn.gov](mailto:twandell@andersoncountyttn.gov)

---

**From:** Gary Cohen <garytalkstrash@gmail.com>  
**Sent:** Friday, August 1, 2025 1:46 PM  
**To:** Commissioner Tracy Wandell <twandell@andersoncountyttn.gov>  
**Cc:** Heidi Campbell <sen.heidi.campbell@capitol.tn.gov>; Gary Cohen <gary@tnwastetjobs.com>; Rick Scarbrough <rep.rick.scarbrough@capitol.tn.gov>; Charles Curtiss <tcca.curtiss@tncounties.org>  
**Subject:** External: Tennessee Waste To Jobs -Solid Waste Costs – Data-Driven Opportunity for Savings

**CAUTION:** This email originated from outside the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Tracy

Happy Friday,

I wanted to share some important data and new insights with you and your team.

Over the past week, I've met with several mayors and local officials across the state and a common theme has emerged: how to manage rising solid waste costs within already tight local budgets.

Many have asked me, "What would this recycling initiative cost my city or county?"



My answer is **Nothing**. In fact, the **Tennessee Waste to Jobs (TWTJ)** plan would provide residential recycling at **no cost to your community**, and potentially reduce your current expenses.

That naturally led to the next question: "How much could we save?"

In response, we've analyzed public data from TDEC on municipal solid waste (MSW) volumes, combined with EPA estimates on packaging waste as a share of total MSW. Based on those sources, we estimate that Tennesseans currently pay **about \$112 per person per year** to dispose of packaging waste totaling hundreds of millions in taxpayer-funded costs. We were amazed at just how much it would save Tennessee and our residents.

To help illustrate this locally, we've created custom city and county savings proposals, including one for Anderson County. I've attached it here and would welcome your thoughts.

The numbers are compelling, and we believe they present a real opportunity for fiscal relief.

I'd be happy to discuss further or walk through the estimate with you at your convenience.

Regards,

Gary Cohen

Executive Director

Tennessee Waste To Jobs

615-925-0867

[gary@tnwastetjobs.com](mailto:gary@tnwastetjobs.com)

[www.tnwastetjobs.com](http://www.tnwastetjobs.com)





On Jul 24, 2025, at 12:12 PM, Commissioner Tracy Wandell  
<[twandell@andersoncountyttn.gov](mailto:twandell@andersoncountyttn.gov)> wrote:

Senator Campbell,

I want to thank you for your leadership on this very important issue for our future generations. This seems to provide a solution to help reduce the overall impact on our landfills while reducing cost for our citizens.

I had the pleasure of speaking with Gary today via zoom meeting. I am even more intrigued and interested in helping move TWTJ forward. Thank you for your email and I look forward to being a small part of this large effort to help minimize waste while growing Tennessee economically.

I have cc'd two additional leaders in Tennessee whom I respect very much. Representative Rick Scarbrough and TCCA Executive Director Charlie Curtiss. Gary noted that HB 600 is sponsored by Bob Freeman. It is my sincere hope that politics will not be the deciding factor but rather a cleaner and safer environment for our future generations while helping our economy grow.

**Respectfully,**

**Tracy**

<Outlook-  
ndhncst.jpeg>

**Tracy Wandell**  
**Anderson County Commissioner**  
District 1  
865-388-0921 cell  
[twandell@andersoncountyttn.gov](mailto:twandell@andersoncountyttn.gov)



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**From:** Heidi Campbell <[sen.heidi.campbell@capitol.tn.gov](mailto:sen.heidi.campbell@capitol.tn.gov)>  
**Sent:** Tuesday, July 22, 2025 5:15 PM  
**To:** Commissioner Tracy Wandell <[twandell@andersoncountyttn.gov](mailto:twandell@andersoncountyttn.gov)>  
**Subject:** External: Is the state about to take away your say on landfills?

**CAUTION:** This email originated from outside the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Dear Tracy,

As you know, Tennessee's local chambers play a critical role in balancing economic growth with community needs. I'm writing to share concerns about recent efforts-supported by the **Tennessee Chamber of Commerce and Republic Services**-to change long-standing local authority over landfill siting.

As a former small-town mayor, I know how important local control is. For more than 40 years, the **Jackson Law** has ensured that decisions about new landfills and expansions are made locally by the people and businesses who live with the long-term impacts. **Weakening or repealing this law would shift those decisions to state regulators, effectively removing your community's voice from the process.**

This carries real risks:

- **Economic development** could suffer if landfills depress property values, deter business investment, or shift infrastructure costs onto local taxpayers.
- **Public health and environmental priorities** could be overlooked when decisions ignore local conditions.
- **Community trust** in both government and business could erode if residents feel excluded from decisions that shape their future.

The **Tennessee Chamber's published policy priorities** - including recent public statements and their *Win-Win* article (Dec/2024 by RJ Gibson)- emphasize regulatory changes aimed at making landfill siting and solid waste decisions more predictable for business. These efforts may reduce local input in ways that could impact your members and community.

Rather than expanding landfills, we should focus on solutions that turn waste into opportunity. The [Tennessee Waste to Jobs Act \(TWTJ\)](#) offers a sustainable, private-sector-driven approach to reduce landfill dependence, create jobs, and attract investment -all while preserving local control. Many businesses already support the legislation.

Please feel free to reach out to **Gary Cohen, Executive Director of TWTJ**, so he can share more information with you one on one and discuss how TWTJ can help your community reduce waste costs, promote economic growth, and protect local decision-making.

You can reach him at [gary@tnwastetojobs.com](mailto:gary@tnwastetojobs.com) or **615.925.0867**.

Feel free to reach out to me as well if you have any questions- my cell is 615.438.6338.

Thank you for your consideration and for your leadership and service to your community.

Sincerely,

**Senator Heidi Campbell**

425 Rep. John Lewis Way N.  
Suite 770 Cordell Hull Bldg.  
Nashville, TN 37243  
**Phone: (615) 741-6679**  
**Fax: (615) 253-0313**



# Tennessee Waste to Jobs – What It Means for Anderson County, TN

## The Local Challenge – Tennessee

- Recycles only 12% of its \*\*9.7 million tons of residential MSW & landfills are nearing capacity
- Ranks 48th in recycling, sending over 1 million tons of packaging waste to landfills every year
- **Local governments are left paying for a packaging waste problem they didn't create** and can't fix alone.
- Hauling waste out of state is costly – the average cost per resident is \$112/year\* to dispose of packaging waste.

## Tennessee Waste To Jobs Is a Solution for Your County!

- TWTJ creates a non-profit, Producer Responsibility Organization (PRO), **funded** by the Producers (brands) that covers the cost of collection & recycling for **THEIR** packaging waste at no cost to the taxpayer
- Not a tax – **Producers fund the system, not municipalities or taxpayers**
- The PRO creates and implements a plan with input from TDEC, an advisory board and Tennessee solid waste professionals – **Local governments retain control of solid waste services**
- Reduces costs for taxpayers by funding recycling infrastructure & recycling education

## Why This Matters for Anderson County, TN – Tennessee Waste to Jobs

- Provides access to recycling systems previously unavailable or unaffordable
- Reduces landfill and hauling expenses – extending existing landfill life
- Provides opportunities for local jobs in material recovery, sorting and manufacturing
- Boots local economies by supplying TN. manufacturers with in-state recycled materials

## Estimated Annual Solid Waste \$ Savings for Anderson County with Tennessee Waste to Jobs

- Tennessee residents pay an estimated \$112 per person per year\* to dispose of packaging waste
- **Estimated 80,000 population would equate to potential \$8.9 million per year savings**
- TWTJ shifts these costs off the local budget and onto the PRO and recycled material markets
- Estimated savings to the state of Tennessee is over \$750 million per year

## Your Role is Critical

- Reach out to your local state legislators and ask them to support TWTJ – SB269/HB600
- Share your support publicly – we'll provide volunteers at community events
- Send a letter of support or council resolution in support to [gary@tnwastetjobs.com](mailto:gary@tnwastetjobs.com)

## Call to Action

This is a fiscally smart, locally controlled opportunity to bring resources, jobs, and solutions to your community. There's no cost to Tennesseans—just a better deal for our cities and counties. Let's lead the way together.

## For More Information

Please visit the Tennessee Waste to Jobs website and check out our video showcasing how local businesses can benefit from the TN Waste To Jobs act.

## Contact:

Gary Cohen, Executive Director  
Tennessee Waste To Jobs  
[gary@tnwastetjobs.com](mailto:gary@tnwastetjobs.com)  
[www.tnwastetjobs.com](http://www.tnwastetjobs.com)  
615-925-0867

\*estimated \$2 Billion total Tennessee residential solid waste cost based upon NWRA supplied \$5 Billion total statewide cost and 7.1 million population \*\* TDEC 2021 Annual Report





# Tennessee Waste to Jobs A Funding Solution Aligned with TDEC's Vision

TDEC Has Identified The Challenges-TWTJ Helps To Solve Them

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## Tennessee's Solid Waste Reality

- Over 1 million tons of packaging waste is landfilled annually
- TDEC's plans (2015 & 2025) call for improved and expanded recycling infrastructure,
- Local governments and TDEC cannot fund a statewide system alone

## TWTJ Provides the Sustainable Funding Solution

- Privately funded – no cost to taxpayers
- Supports TDEC's infrastructure and education goals through opt-in local partnerships
- Uses a proven Extended Producer Responsibility (EPR) model with global success
- Brings Industry, communities, and recyclers together under a Tennessee-led solution

## Why It Matters for Tennessee's Future

- Helps meet TDEC's landfill diversion targets
- Establishes a sustainable funding source for infrastructure
- Local governments retain control – participation in rural counties is voluntary
- Reduces reliance on landfill expansion and costly out of state hauling

## How TWTJ Aligns with TDEC Objectives

- **Objective 3 – Promote Economic Development & Job Creation**
  - TWTJ supports local economic development by advancing recycling based processing and job creation in Tennessee TWTJ aligns with TDEC's focus on circular economy growth and
  - strengthening Tennessee's supply chain resilience.
- **Objective 6 – Leverage Partnerships to Advance Conservation and Environmental Stewardship**
  - TWTJ embodies a public-private partnership model, uniting municipalities, local governments and industry
  - TWTJ Promotes collaboration on advancing sustainable material management
  - TWTJ advocates not only for infrastructure but for the education of residents, businesses, and local leaders on the value of recycling and circular economy practices
- **Objective 8 – Build Strong, Sustainable Infrastructure and Funding Mechanisms**
  - TWTJ Provides a sustainable, private sector funding source to support recycling infrastructure development
  - TWTJ directly answers TDEC's long-identified need for stable, scalable funding for solid waste management
  - TWTJ supports TDEC initiatives like BRAG (Brownfield Redevelopment Area Grant) by addressing recycling infrastructure gaps

## For More Information

Please visit the Tennessee Waste to Jobs website and check out our video showcasing how local businesses can benefit from the TN Waste To Jobs act.

### Contact:

Gary Cohen, Executive Director  
Tennessee Waste To Jobs  
gary@tnwastetjobs.com  
[www.tnwastetjobs.com](http://www.tnwastetjobs.com)  
615-925-0867





## **Bio**

Gary Cohen is a recently retired, 40-plus-year veteran of the packaging industry, a recognized Food and Sustainable Packaging Specialist, and the volunteer Executive Director of Tennessee Waste To Jobs. Throughout his career, he has combined industry expertise with a passion for advancing sustainable solutions that reduce packaging waste, lower costs, and improve operational efficiency.

A graduate of Babson College, Gary along with his wife Liz, founded Valiant Paper & Packaging, a packaging distribution company that also operated a plastic recycling program. Gary was a founding member of the Coalition of Northeast Governors' Sustainable Packaging Task Force. He went on to serve as a Food Packaging Specialist with Unisource for 15 years and later with SupplyOne until his retirement in June 2025. He also served on the board of the New Jersey Association of Food Protection for five years, where he promoted best practices in food safety and packaging innovation.

Gary and his wife Liz make their home in Nashville, Tennessee, where he remains active in shaping the future of recycling and sustainable packaging. He is a member of several environmental policy groups, including The Recycling Partnership's State Leaders Policy Forum and the Sustainable Packaging Coalition's Policy Collaborative. A LEED Accredited Professional, Gary now leads Tennessee Waste to Jobs, a nonprofit coalition advancing Senate Bill 269, Extended Producer Responsibility (EPR) packaging legislation designed to expand recycling infrastructure, create jobs, and build a stronger circular economy in Tennessee. Above all, Gary is committed to leaving a legacy of environmental stewardship and opportunity for the next generation, including his children and grandchildren.



September 4, 2025

James W. Brooks, Jr.  
Anderson County Law Director  
101 South Main Street Suite 310  
Clinton, Tennessee 37716-3624

Re: General Sessions Division II

Dear Jamie:

I thought the joint work session between the City of Oak Ridge and Anderson County on General Sessions Division II was very beneficial for both parties. From the comments made at the meeting, everyone who spoke recognizes the benefits of keeping General Sessions Division II in Oak Ridge.

Under Private Act of 1947 Chapter 459, as amended, General Sessions Division II cases "shall be heard in Oak Ridge, Tennessee subject to the City of Oak Ridge, Tennessee providing adequate courtroom and office facilities for the Judge and support staff." I would like to suggest the following as a starting point for how the City can contribute toward keeping General Sessions Division II in the Oak Ridge City Limits. Please provide me with the following information:

1. The total amount of heated and cooled space in each of the two Anderson County-owned buildings located on 728 Emory Valley Road, Oak Ridge, Tennessee 37830.
2. The total amount of heated and cooled space that is used by General Sessions Division II in each of the two Anderson County-owned buildings located on 728 Emory Valley Road, Oak Ridge, Tennessee 37830.

I do think it is appropriate for Anderson County to request Oak Ridge to pay for the heating and cooling of the space used for General Sessions Division II as this is related to "providing adequate courtroom and office facilities for the Judge and support staff." I suggest the City and County enter into an agreement for the City to pay the actual cost of utilities for General Sessions Division II for a period of five (5) years and I am ready to make this request to City Council.

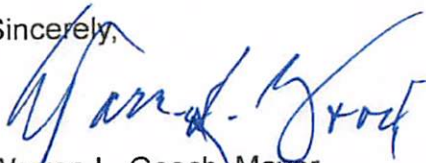
At the joint work session, there was a suggestion that the City and County jointly agree to pay for some improvements to the exterior of the building such as the awnings and

James W. Brooks, Jr., Anderson County Law Director  
September 4, 2025  
Page 2

landscaping to enhance the appearance of the facility. I would like a detailed list of any improvements Anderson County is interested in making to the building for General Sessions Division II - not for the other portions of the building - for the City to evaluate and consider. While I feel aesthetic improvements are above the bar of "adequate" space, I am willing to seek support by City Council to make one-time improvements that directly impact General Sessions Divisions II such as wrapping the columns, painting the drop off entrance, and adding new signage.

I look forward to working with Anderson County to resolve this issue quickly and efficiently.

Sincerely,



Warren L. Gooch, Mayor

cc: Randall W. Hemann, City Manager  
Tammy M. Rackard, City Attorney  
Terry Frank, Anderson County Mayor  
Members, Oak Ridge City Council  
Members, Anderson County Commission



# **Anderson County Government Holiday Schedule 2026**

- |                                      |                    |                            |
|--------------------------------------|--------------------|----------------------------|
| ▪ <b>News Years Day</b>              | Thursday           | January 1                  |
| ▪ <b>Martin Luther King, Jr. Day</b> | Monday             | January 19                 |
| ▪ <b>Presidents Day</b>              | Monday             | February 16                |
| ▪ <b>Good Friday</b>                 | Friday             | April 3                    |
| ▪ <b>Memorial Day</b>                | Monday             | May 25                     |
| ▪ <b>Juneteenth</b>                  | Friday             | June 19                    |
| ▪ <b>Independence Day</b>            | Thursday<br>Friday | July 2<br>July 3           |
| ▪ <b>Labor Day</b>                   | Monday             | September 7                |
| ▪ <b>Veterans Day</b>                | Wednesday          | November 11                |
| ▪ <b>Thanksgiving</b>                | Thursday<br>Friday | November 26<br>November 27 |
| ▪ <b>Christmas</b>                   | Thursday<br>Friday | December 24<br>December 25 |